# **Senate Scanning Solution**

### Statement of Requirements



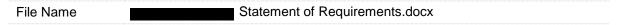


### **Document Control**

#### **Version Control**

Version	Date	Author	Distribution	Change Description

#### **Document Location**



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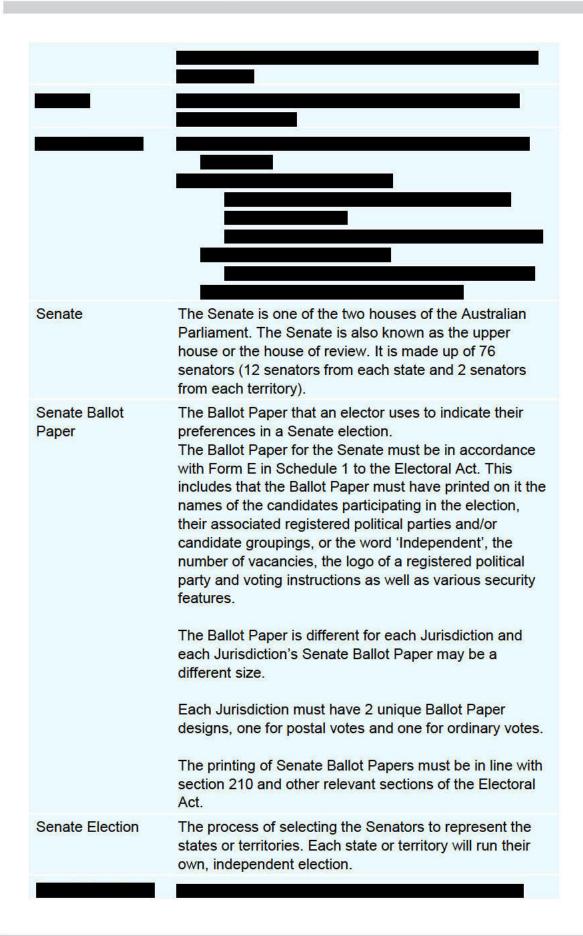
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## 1 Glossary

Term	Definition
Acceptance	Formal acceptance of solution.
AEC Staff	An employee or contractor of the AEC that is authorised to make decisions and oversee processes within the Scanning Centre.
AEO	The Australian Electoral Officer (AEO) is responsible for the Senate election in each state or territory.  Adjudications on scrutineer challenges made by the AEO cannot be challenged unless the validity of the election is disputed, in which case, the Court of Disputed Returns may consider any Ballot Papers which were reserved for the decision of the AEO.
ASD	Australian Signals Directorate (ASD, formerly DSD) is an intelligence agency in the Australian Government Department of Defence, with its headquarters in Canberra.
Batch	
Ballot Paper	The paper issued to a voter which can be used by a voter to cast their vote in a Senate or House of Representatives election. Unless otherwise specified in this document, Ballot Paper refers to Senate Ballot Paper.  Ballot Papers shall be in accordance with Forms E and F in Schedule 1 to the Electoral Act.
Ballot Paper Secure Storage Zone	A segregated location within a facility that has been specifically designed for the storage of Ballot Papers, with associated controls including limited access.
Ballot Paper Secure Work Zone	A segregated location within a facility that has been specifically designed for the handling of Ballot Papers, with associated controls including limited access.
Ballot Paper Transport Container	A bespoke container used by the AEC to transport and store Ballot Papers. They can be sealed for security and carry information regarding contents.
Build Phase	

Critical Service Period	
Division	A Division (or electorate) has approximately 100,000
	electors in it who will elect a single member to represent them in the House of Representatives.
Electoral Act	Commonwealth Electoral Act 1918 (Cth).
Electoral Event	A period nominated by the AEC around a federal election, Senate only election, double dissolution federal election, by-election, or federal referendum or plebiscite. (The period will span from several weeks before to several weeks after Polling Day).
Election Management System (ELMS)	ELMS is the computer system the AEC uses to plan and manage an Electoral Event.
Equipment	The electronic equipment and infrastructure making up the Senate Scanning Solution.
House of Representatives (HoR)	The Australian House of Representatives is one of the two Houses of the Parliament of Australia. It is referred to as the lower house and currently has 150 members, one elected for each Division.
ISM	Australian Government Information Security Manual. The ISM is the standard which governs the security of

	government ICT systems. It complements the Protective Security Policy Framework.
Jurisdiction	A state or territory that a Senate election is being run for.
Microsoft Productivity Suite	The Microsoft productivity Suite includes Word, Excel, PowerPoint, Outlook, Lync and SharePoint.
OPC	An Out-posted Centre (OPC) is the centre that all polling places in a division send the Ballot Papers to after they are finished with their count. One OPC may receive the Ballot Papers from multiple Divisions but all Ballot Papers for a division will go to a single OPC.
Polling Day	The Saturday in which Australian electors vote in a federal election.
Polling Place	A place that an elector can cast their vote on or before Polling Day as appointed under section 80 of the Electoral Act.
Project Schedule	The defined schedule the project must follow.
Project Services	Work associated with projects, including project management, coordination, resource management, and implementation.
PSPF	The Protective Security Policy Framework, which provides the appropriate controls for the Australian Government to protect its people, information and assets.



Software	
Senate Scanning Solution (Solution)	An accurate, secure, high performance, highly available and cost efficient scanning solution to facilitate the count of Senate Ballot Papers for an Electoral Event in compliance with the Electoral Act.
Senator	A person that is elected to represent a state or territory in the Senate.
Service Provider	The entity responsible for the provision of the Services,
Service Request	A general request for information or work relating to the Services that is not undertaken as a Project, Change, or Incident.
Services	The Services, as described in this Statement of Work,
Statement of Work	This document. It describes the requirements must provide under the contract or work order.
Support Services	Operation and implementation of the solution. This will include providing all Personnel, hardware, software, facilities etc. required to implement the Senate Scanning Solution for an Electoral Event.
Unclassified	In the context of the Senate Scanning Solution is all

Information	information that is processed, stored or transmitted by the Senate Counting Software that has not been assigned an Australian Government security classification.
Vote Collection Point (VCP)	A polling place or declaration count that receives Ballot Papers. These Ballot Papers will be grouped into one or more Batches.

### 2 Overview of Work

#### 2.1 Purpose and key outcomes

- a. The AEC is engaging to deliver an accurate, secure, high performance, highly available and cost efficient Senate Scanning Solution to digitally capture the hand written preferences from This must facilitate the count of Senate Ballot Papers for an Electoral Event in compliance with the Electoral Act.
- b. The success of the Senate Scanning Solution is critically important to the Australian democratic process, the Australian public and the AEC.
- c. and the AEC will work collaboratively to deliver the best possible quality outcomes for the AEC in the timeframes available. For the avoidance of doubt, notwithstanding any input from the AEC, full responsibility for designing and delivering a solution that is fit for purpose and fully compliant with the Electoral Act resides with
- d. must handle Ballot Papers in accordance with the AEC Ballot Paper Handling Principles which state:
  - The AEC upholds the sanctity of the Ballot Paper in all its forms and at all times. This is given effect through two principles:
    - a. all Ballot Papers remain "live" from printing through to statutorily authorised destruction; and
    - the security, integrity and accountability of Ballot Papers must be preserved at all times – including transit and storage by the AEC, contractors and other third parties.
  - ii. These two maxims of Ballot Paper handling must never be breached and must underpin AEC operations, culture and standards.

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### 2.2 Project Schedule

- Timeliness in provision of the Solution and the Services is critical for this engagement.
- b. and the AEC must comply with the following Project Schedule to ensure that the Solution is delivered in readiness for the conduct of an Electoral Event.



<u> </u>	
Date	Milestone
1	

### 2.3 Summary of requirements

- a. must design, develop, test, build and support an accurate, secure, high performance, highly available and cost efficient Senate Scanning Solution for the AEC to facilitate the count of Senate Ballot Papers for an Electoral Event in compliance with the Electoral Act. The Senate Scanning Solution must be able to scan, process and export the data from at least 15 million Ballot Papers within 27 days from Polling Day. This includes a process that gives the AEC stakeholders confidence that all preferences have been captured accurately.
- b. All systems must be fully auditable (secure logs and complete data).
- c. must ensure that the Senate Scanning Solution remains fully compliant with the Electoral Act during the engagement period, and must implement any amendments to the Electoral Act as specified by the AEC. Should this occur, changes, timing and cost will be agreed with the AEC.



	Each of which are described in further detail in this Statement of Work.
9.	The Senate Scanning Solution must be designed and developed having regard to:
	<ol> <li>the functional and non-functional requirements as outlined in this Statement of Work; and</li> </ol>
	<ul> <li>any additional requirements discovered or notified during the Design Phase of the engagement.</li> </ul>
Ē.	must deliver to the AEC a viable Senate Scanning Solution in readiness for conduct of the next Electoral Event by the time agreed in the agreed project schedule.
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#### Division of contract and project responsibilities 2.4

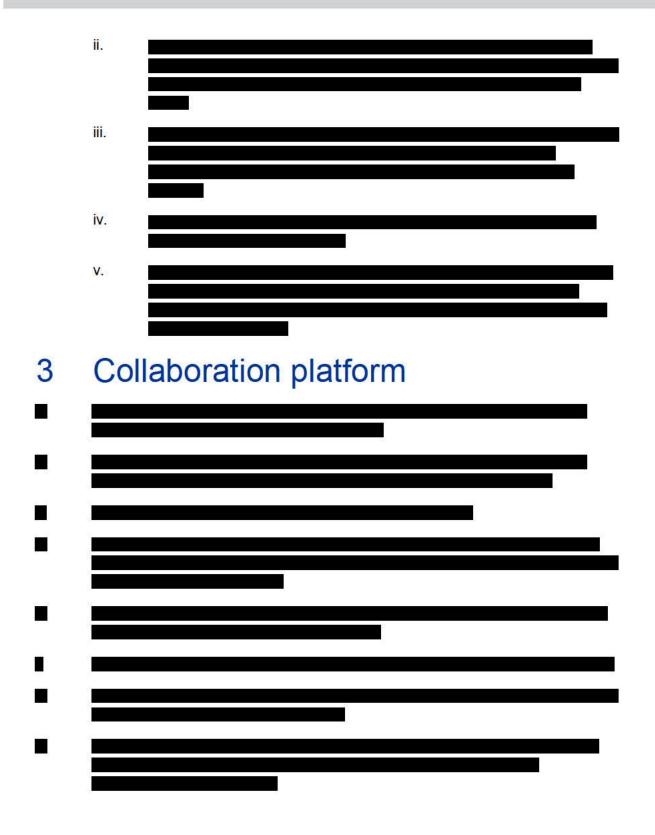
The table below shows the division of key responsibilities a.

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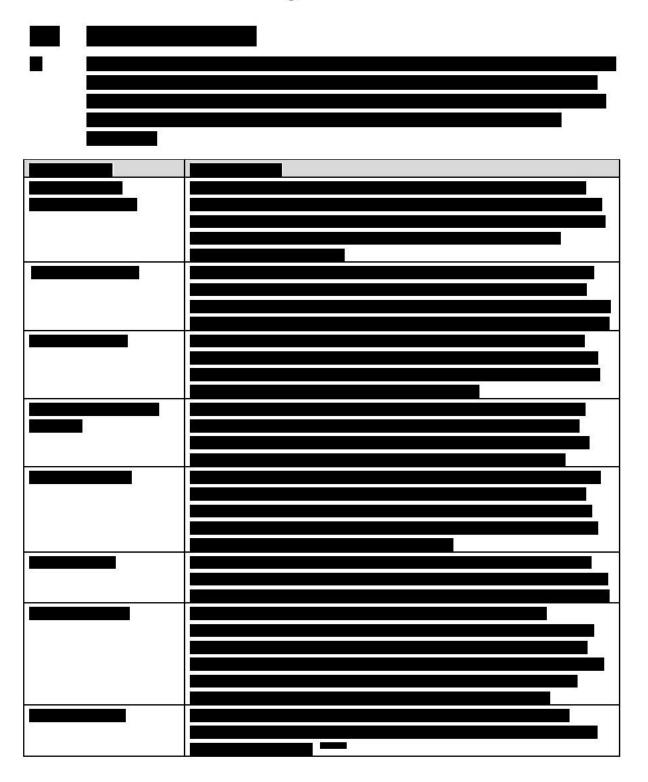
Division of key responsibilities

#### Operational roles 2.5

- Each role must be given no additional access or authority other than that which is a. required to complete their role.
- b.
- C.



## **Business analysis Services**



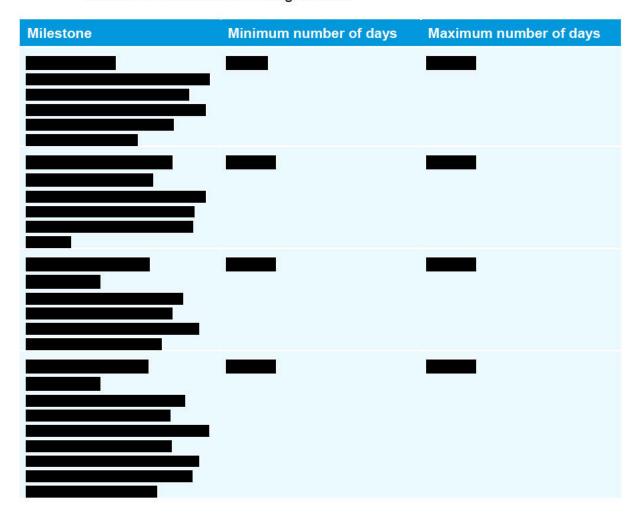




Dal	liaine and laws
Pol	licies and laws will agree on the applicable requirements for the Senate
Scar	nning Solution to ensure compliance with the following legislation and polices:
i.	the Electoral Act;
ii.	the Protective Security Policy Framework (PSPF);
iii.	the Australian Government Information Security Manual (ISM);
iv.	the Archives Act 1983 (Cth); and
V.	any relevant workplace health and safety legislation
	parties acknowledge that the AEC will verify that the solution meets the requirements of the Electoral Act
Re	lease Management
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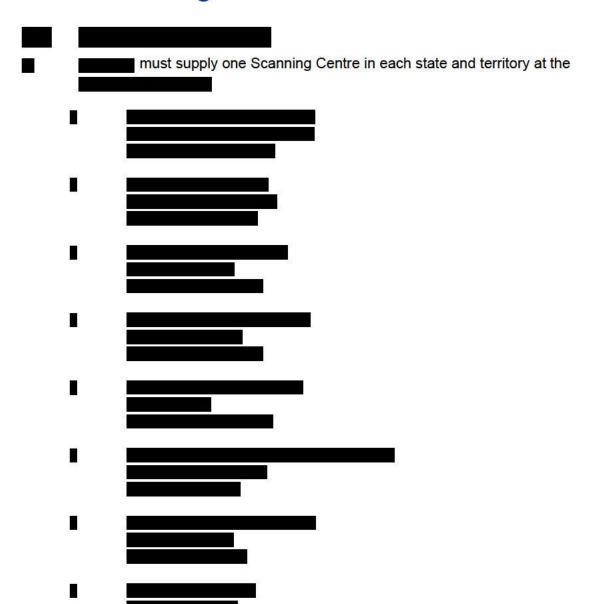
#### **Election Timetable** 6

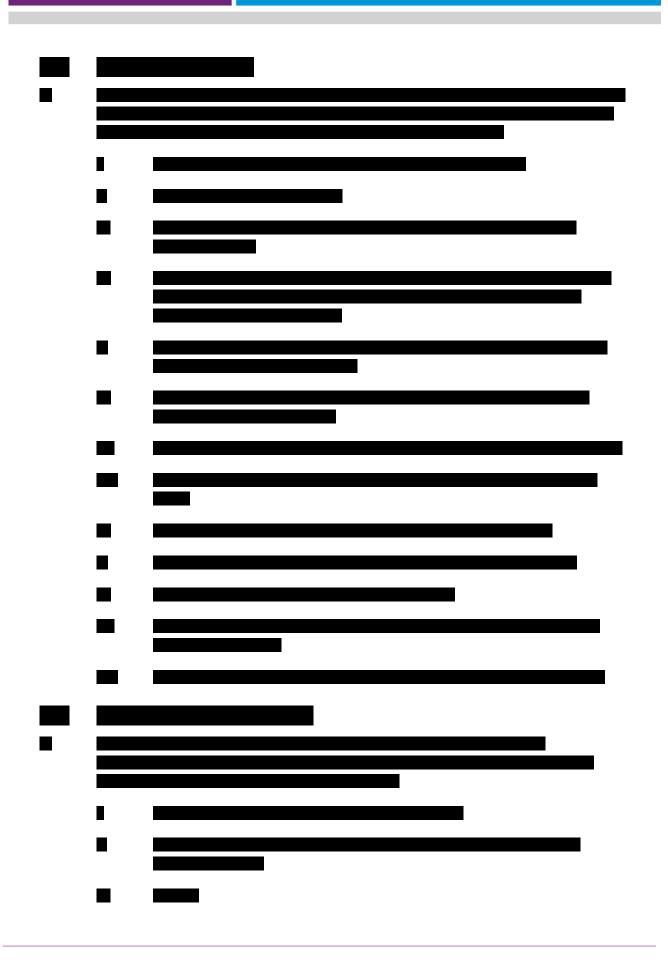
- Election timetable 6.1
- agrees and acknowledges that the:
  - i. exact date of a future Electoral Event is unknown; and
  - ii. timetable of an Electoral Event is defined by the Writs (which are compliant with the Electoral Act) and cannot be changed in response to operational delays, problems, incidents or system failures.
- Election timetable milestones relevant to the Senate 6.2 Scanning Solution
- agrees and acknowledges the following Electoral Event milestones relevant to the Senate Scanning Solution:





## **Scanning Centres**





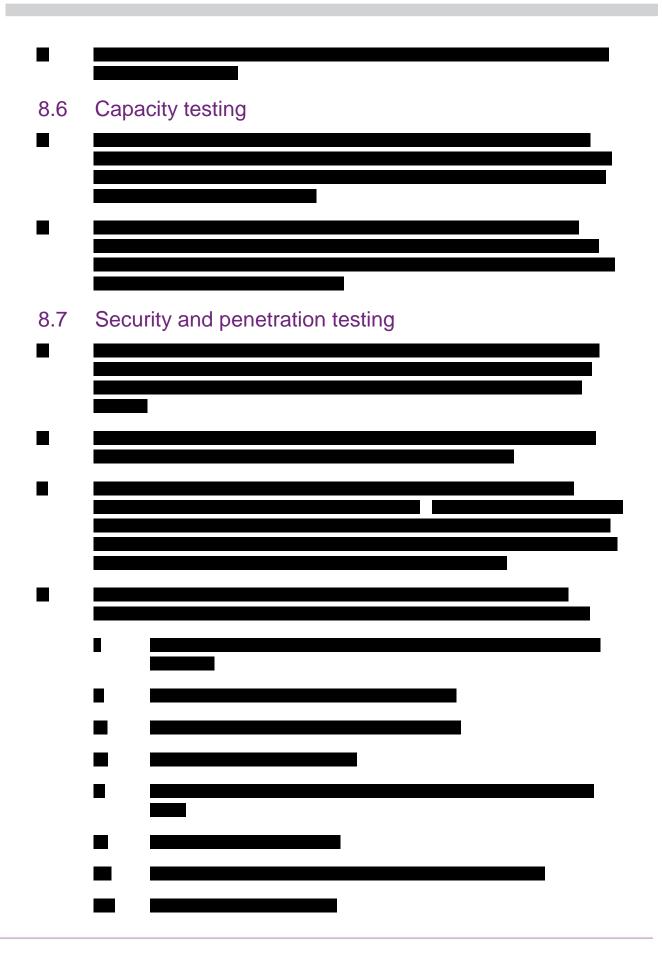
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#### **Testing Services** 8

a.	Solution	must facilitate solution assurance activities for the Senate Scanning , including:
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System testing	
System integration testing	
System integration testing  User Acceptance testing	

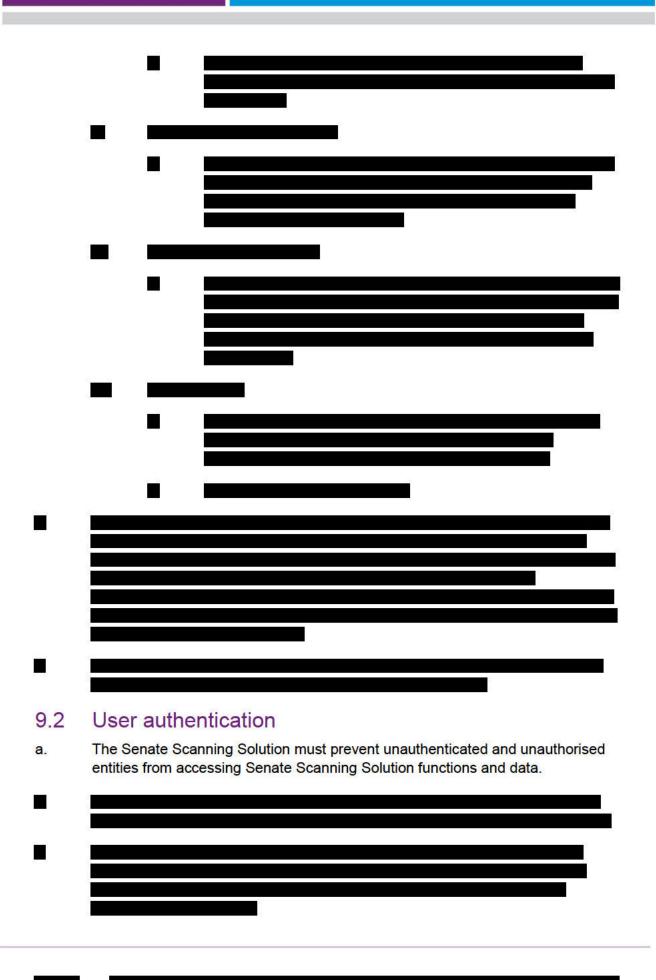
Person



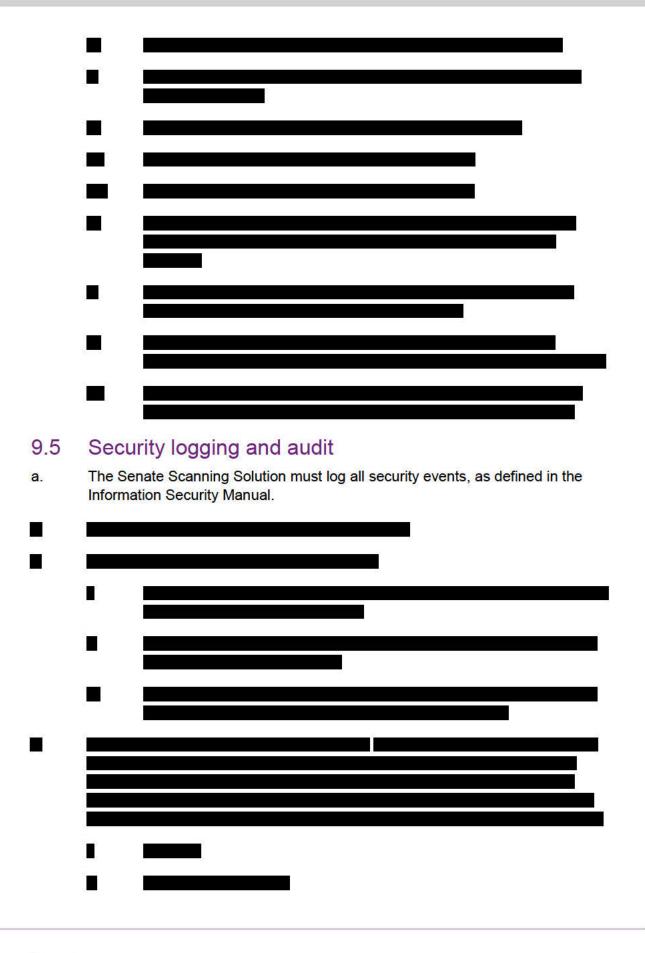
8.8	Production Verification Testing (PVT)
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8.9	Intellectual Property Rights
•	
8.10	Hosting platform to facilitate testing activities

### 9 Security

Cooding
Australian Government security policy
The Senate Scanning Solution must protect all AEC data when it is at rest an when it is in transit in accordance with the requirements agreed with the AEC informed by the Australian Government security policy, as defined in the Protective Security Policy Framework (PSPF) and the Information Security Manual (ISM).



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	nel and AEC Staff are not to share their log in credentials or access
Interr	net security
	nate Scanning Solution must be secured against internet-borne threata and system confidentiality, integrity and availability.

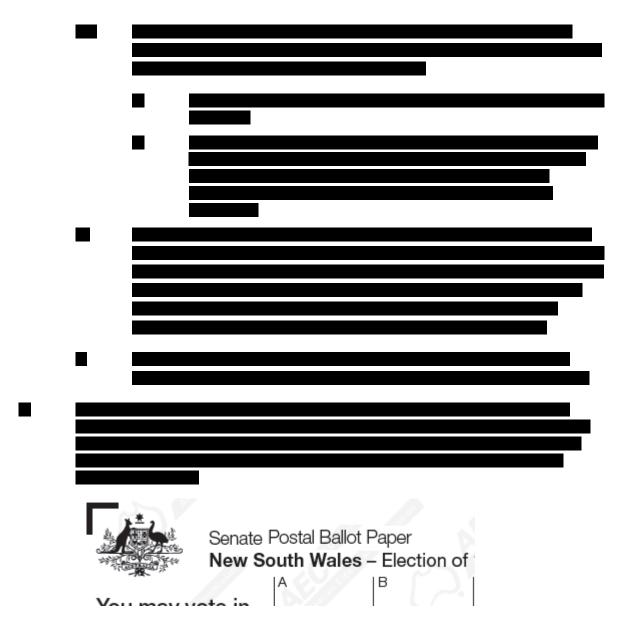


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Acceptable Use Policy;

ii.

iv.	Anti-Fraud Policy;
V.	Social Media Policy;
vi.	Work Health Safety Policy;
vii.	Policies & Procedures; and
viii.	Code of Conduct.
Ba	llot Papers
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c. Some Ballot Papers may be printed on multiple pieces of paper and taped together or hand written.

### 11 Ballot Paper handling

### 11.1 Election material details

- must use the following election material details in relation to Ballot Paper handling:
  - i. All Ballot Papers received at an individual polling place, or processed during a declaration vote count at an out-posted centre will be grouped

- together. This grouping of Ballot Papers will be referred to as a Vote Collection Point:
- ii. A Vote Collection Point may contain as few as a handful or as many as thirty thousand Ballot Papers;
- iii. The Ballot Papers within a Vote Collection Point will be Batched (the method of physically Batching is yet to be finalised, however possible alternatives may include bulldog clips or plastic document clips) into subgroups of 50 to facilitate efficient handling, counting and scanning. This subgrouping of Ballot Papers will be referred to as a Batch. Each Batch will have a unique batch cover sheet that will contain identification data for that Batch:
- iv. A Vote Collection Point will be transported and stored in one or more Ballot Paper Transport Containers (BPTC) which will be constructed of corflute or cardboard;
- A BPTC will only contain Ballot Papers/Batches from a single Vote ٧. Collection Point:
- vi. A BPTC will hold up to 10 Batches (i.e. approximately 500 Ballot Papers) and will weigh up to approximately 12kg when fully loaded;
- vii. All BPTC within a Vote Collection Point will be dispatched together;
- viii. AEC Staff will conduct an initial sort of the Ballot Papers prior to transport, which will ensure:
  - a. each Ballot Paper is unfolded;
  - b. each Ballot Paper is flattened as much as possible;
  - C. each Ballot Paper has the correct side facing up;
  - each Ballot Paper is oriented so the text is left-aligned;

As such the AEC does not expect ■ to undertake specialised document sorting activities prior to scanning;

- ix. Ballot Papers do not contain staples;
- Ripped or torn Ballot Papers will be repaired by AEC Staff prior to Χ. transport using transparent sticky tape. Excess tape will be trimmed where possible to reduce the risk of jamming within the scanning equipment;
- where possible, torn/repaired Ballot Papers and manually printed Ballot xi. Papers (i.e. Ballot Papers printed on A4 and manually joined) will be Batched together so special arrangements for scanning can be undertaken if required;

- xii. The outside of every BPTC will be labelled with identification metadata and a scannable identifier (e.g. a bar code);
- Inside every BPTC will be a manifest that lists the same information as is xiii. on the outside of the BPTC; and
- xiv. Every Batch within a BPTC will have a coversheet with identification metadata and a scannable identifier (e.g. a bar code).

## 11.2 Ballot Paper handling principles

- agrees and acknowledges to handle Ballot Papers in accordance with a. the AEC Ballot Paper Handling Principles, as described in Section 2.1 (d).
- I must ensure that the proposed business process minimises the b. movement and handling of physical Ballot Papers.
- must ensure that only authorised personnel have access to Ballot C. Papers and their assigned BPTC
- d. ■ must ensure that Ballot Papers are always stored in their assigned. sealed, BPTC within a designated Ballot Paper Secure Storage Zone when not being processed.
- must ensure that a BPTC is only unsealed/opened within a designated e. Ballot Paper Secure Work Zone.
- f. ■ must ensure that all BPTCs are never unsealed/opened when only a single member of staff is present, when the AEC is not onsite or outside of authorised work hours.
- must ensure that all the Ballot Papers within a Ballot Paper Transport g. Container are scanned as a single unit of work (except in the case of a rescan of a batch).
- h. ■ must ensure that during processing only one BPTC is unsealed/opened within the Ballot Paper Secure Work Zone around an individual scanner at any one point in time.
- i. must ensure that the Ballot Papers from one Vote Collection Point, BPTC or Batch are not mixed with another at any time or under any circumstances.
- j. During processing must reconcile the number of Ballot Papers in each Batch, BPTC and Vote Collection Point and report the outcomes and variations to the AEC.
- k. must ensure that their Personnel do not mark or modify a Ballot Paper.
- I. ■ must ensure that no Ballot Papers are damaged or destroyed under any circumstance by any Personnel or associated person/entity.

## 11.3 Ballot Paper Secure Zones

- Ballot Paper Secure Zones are AEC defined segregated locations within a facility a. that have been specifically designed for the handling and/or storage of Ballot Papers, and may be either a Ballot Paper Secure Work Zone or a Ballot Paper Secure Storage Zone. It must have sufficient security measures in place, as approved by the AEC, to ensure no Ballot Papers will be tampered with, destroyed or removed.
- b. Ballot Papers must only be outside a Ballot Paper Secure Storage Zone or Ballot Paper Secure Work Zone in a sealed BPTC. must ensure that any time Ballot Papers are not in a Ballot Paper Secure Zone, there are sufficient security measures in place, as approved by the AEC, to ensure no Ballot Papers will be tampered with, destroyed or removed.
- C. The workflow of Ballot papers from receipt to processing to temporary storage to long term storage must ensure that BPTCs are always under secure conditions either via CCTV or security guard/s

## 11.4 Ballot Paper Secure Storage Zones

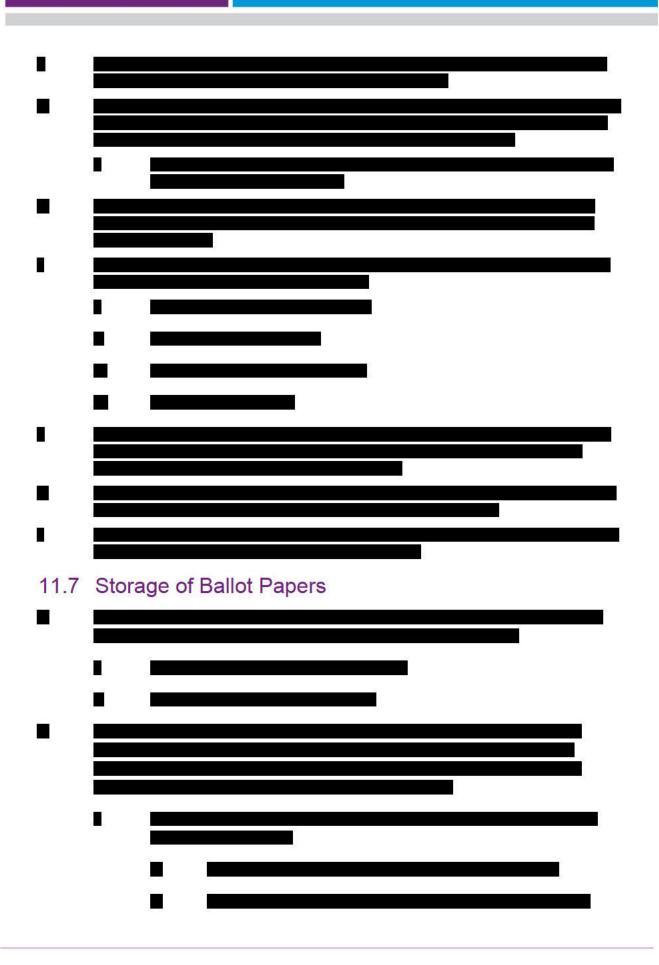
- I must ensure that Ballot Papers are always stored in their BPTC within a a. designated Ballot Paper Secure Storage Zone under the following conditions:
  - i. storage of Ballot Papers not in use; and
  - ii. overnight storage of Ballot Papers (this may be achieved by turning a Ballot Paper Secure Work Zone into a Ballot Paper Secure Storage Zone overnight, there will no requirement to change the signs as long as all other characteristics of the Ballot Paper Secure Storage Zone are met).
- must ensure that the Ballot Paper Secure Storage Zone is physically b. separated from zones that store non-AEC materials.
- must establish Ballot Paper Secure Storage Zones that must have an C. agreed combination of the following security controls:
  - i. lockable internal room within lockable premises to hold the Ballot Paper Transport Containers. If that is not available, containers that are sturdy, fully enclosed and fitted with a high security lock may be used. Examples include B and C class cabinets, site safes and shipping containers:
  - ii. security guards must be used to supplement an inadequate Ballot Paper Secure Storage Zone (as approved by the AEC in writing);
  - iii. a mandated sign must be visible at all points of entry, these will be supplied by AEC;

- iv. 24 hour CCTV monitoring;
- physical security controls that can identify the ingress and egress of an ٧. individual using smart card, biometric reader or similar; and
- vi. back-to-base alarm system coverage when the Ballot Paper Secure Storage Zone is unattended.
- d. must facilitate the following access and supervision requirements:
  - i. must ensure that only authorised personnel have access to the Ballot Paper Secure Storage Zone;
  - ii. Personnel and AEC personnel accessing the Ballot Paper Secure Storage Zone must display the appropriate visual identification which indicates they are authorised to access the zone (refer to the Election Personnel Identification in Section 11.11); and
  - iii. the contents of the Ballot Paper Secure Storage Zone must not be visible to unauthorised personnel.

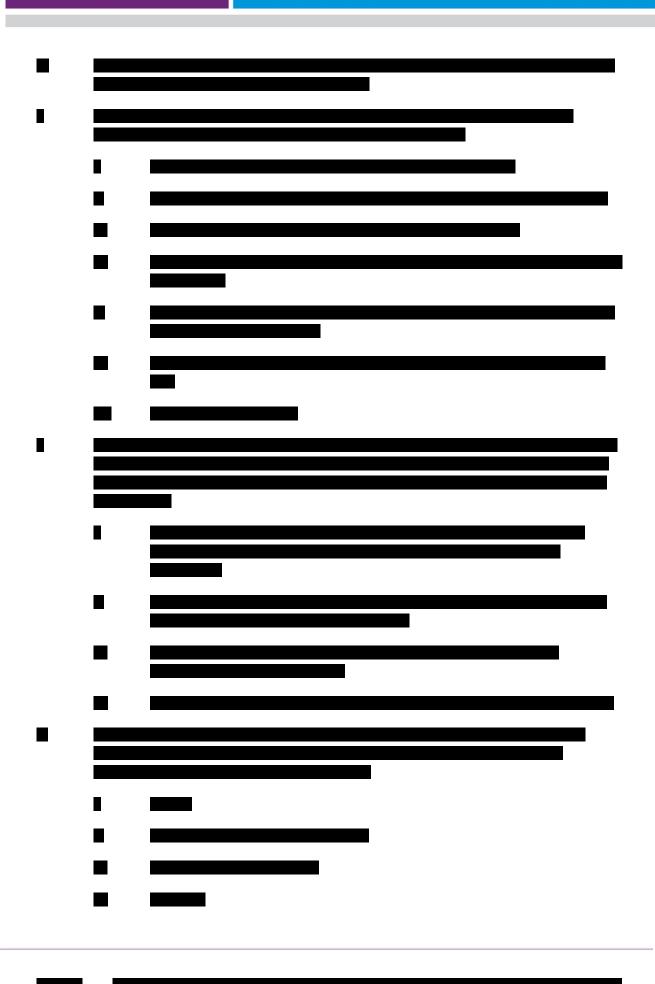
#### 11.5 Ballot Paper Secure Work Zones

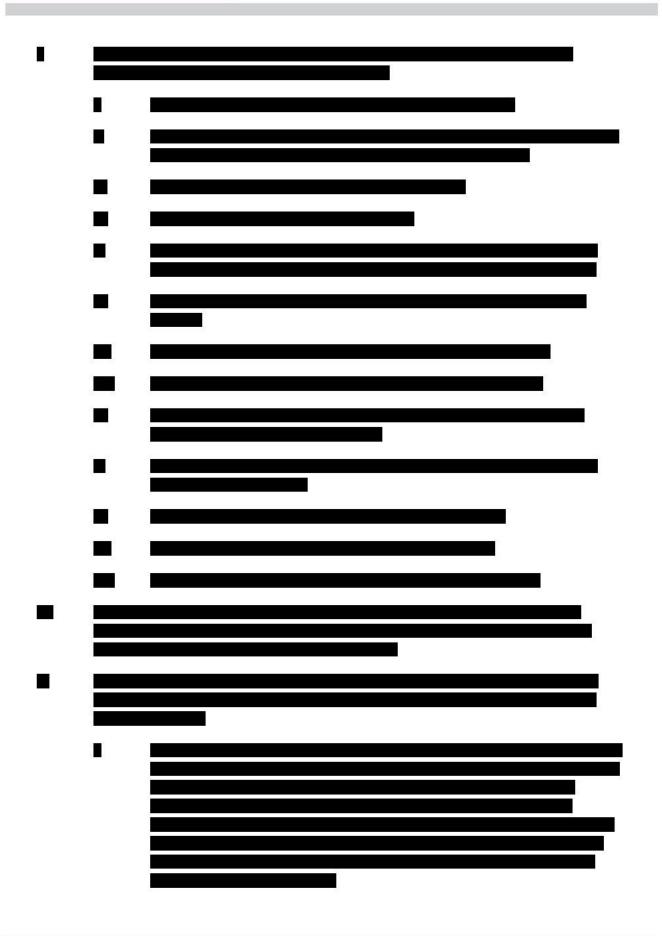
- a. must define one or more Ballot Paper Secure Work Zone for the interim placement of Ballot Papers while they are in use and where it is not practicable to undertake the work in a Storage Zone (e.g. the scanning of Ballot Papers).
- must ensure that a Ballot Paper Secure Work Zone is a clearly b. designated and segregated area using any of the following techniques:
  - i. bollards and tape;
  - ii. temporary partitions and/or dividers:
  - iii. floor marking and/or lines;
  - iv. any other suitable technique proposed by and approved by the AEC.
- A mandated sign must be visible in the Ballot Paper Secure Work Zone, I C.
- must ensure that the Ballot Paper Secure Work Zone is separated from d. zones processing non-AEC materials.
- must facilitate the following access and supervision requirements: e.
  - i. the Ballot Paper Secure Work Zone must be supervised by an AEC staff member at all times whilst it is in operation;

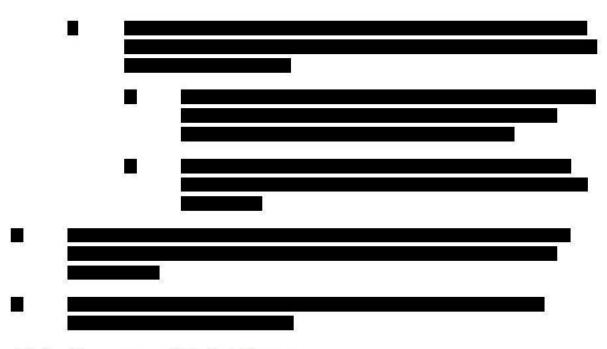
	ii.	must ensure that only authorised personnel have access to the Ballot Paper Secure Work Zone;
	III.	must provide visitor access to observe a Ballot Paper Secure Work Zone for stakeholders, including but not limited to:
		a. scrutineers;
		b. media; and
		c. other interested stakeholders as permitted to enter under the authorisation of the AEC.
	iv.	must ensure that all visitors complete the appropriate site entry documentation and/or safety induction and wear appropriate visual identification (refer to Section 11.11 Election Personnel Identification).
	V.	and AEC personnel accessing the Ballot Paper Secure Work Zone must display appropriate visual identification which indicates they are authorised to access the zone (refer to Section 11.11 Election Personnel Identification).
	vi.	must ensure scrutineers can view all work done in a Ballot Paper Secure Work Zone.
	vii.	and the AEC must ensure that authorised visitors do not touch Ballot Papers and/or associated technical equipment such as scanners and/or computer terminals.
	viii.	must ensure that at no time will individuals be left unattended within secure zones without supervision. Supervision will be provided by an authorised staff member (as defined by the AEC) or an AEC Official
11.6	Rece	ipt of Ballot Papers
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11.8	Scanning of Ballot Papers
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e. •	denne a ballot Paper Secure Work Zone around each Scanner.
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## 11.9 Rescans of Ballot Papers

- An automated process must be created to facilitate rescanning, data capture, and a. re-export of a Batch of Ballot Papers.
- must supply an online tool to monitor the pending, in progress, and b. outstanding rescan requests for a state or territory that is accessible onsite at the Scanning Centre and offsite and by multiple concurrent users.

## 11.10 Waste management policy

- The Electoral Act sets out the strict requirements for the preservation and a. destruction of electoral documents including Ballot Papers. no Ballot Papers are destroyed. All test Ballot Papers must be returned to the AEC and all Ballot Papers from an Electoral Event must be accounted for, packaged and sent to AEC's storage facility.
- a clear policy and set of associated procedures in C. relation to the disposal of rubbish and recycling in order to avoid the loss or unauthorised destruction of Ballot Papers, electoral documents and other sensitive electoral material such as enrolment forms, certified lists or material containing personal details.
- d. staff and authorised visitors are trained and/or briefed on the waste management policy and associated procedures before entering a Ballot Paper Secure Zone.
- e. segregate waste from Ballot Papers, electoral documents and other sensitive material. All waste bins must be checked during each shift by the team leader to ensure compliance. Due to the volume of Ballot Papers to be

handled in the Scanning Centres, the strict protocols on the segregation, placement and processing of waste must be adhered to at all times.

- f. Segregated rubbish bins and/or rubbish bays must be established as far as practicable away from the Ballot Paper Secure Storage Zone.
- that personal items, food or drinks (with the exception of g. bottled water with a lid) and rubbish bins or rubbish bays are not permitted inside any type of Ballot Paper Secure Zone.



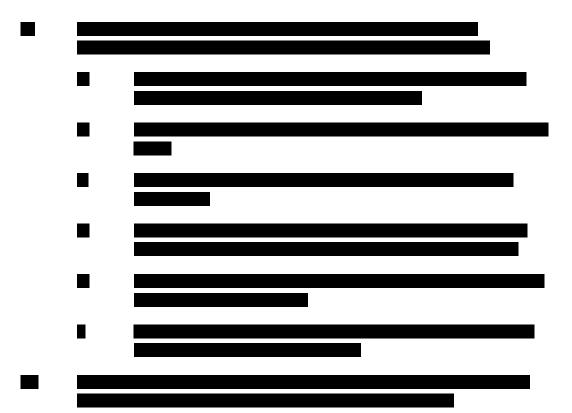




## 12 Scrutineers

- i. A scrutineer has certain rights under the Electoral Act. Candidates standing for election may appoint scrutineers to represent them during the conduct of polling and throughout the various stages of counting ballot papers.
- ii. Each candidate is entitled to be represented at the scrutiny at a particular counting centre by a number of scrutineers that is less than or equal to the number of officers who are engaged in a scrutiny or counting of ballot papers at that centre (see Subsection 264(2) of the Electoral Act.).
- iii. A scrutineer may come and go during the scrutiny, in accordance with the undertaking signed by scrutineers.

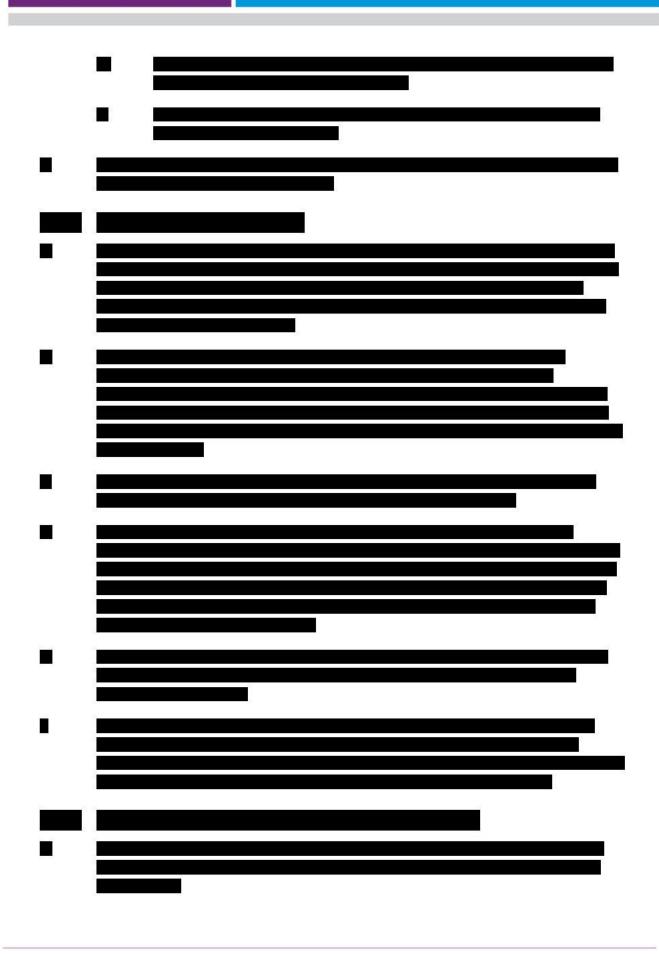
- iv. A scrutineer must NOT handle Ballot Papers at any time.
- A scrutineer must not unreasonably delay or interfere with the counting ٧. of votes.



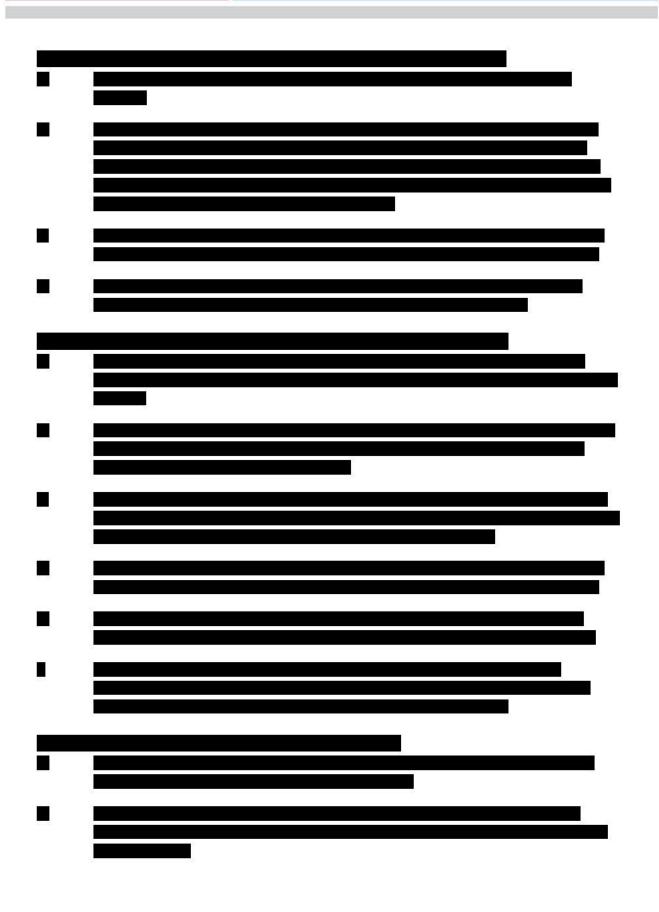
# 13 Data capture and workflow software.

#### 13.1 Accuracy

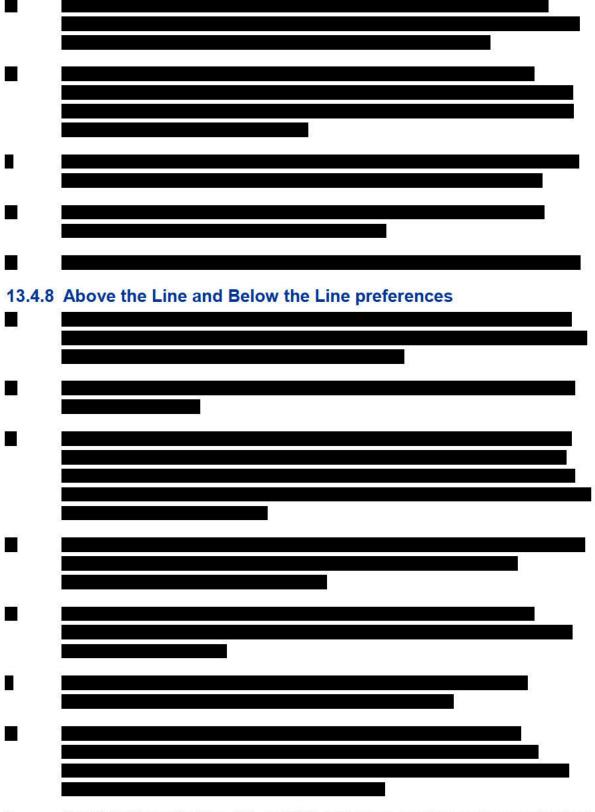
- The accuracy of the data capture provided by the Senate Scanning Solution is a. critically important to the Australian democratic process, the Australian public and the AEC.
- b. must develop and implement a data capture strategy in line with AEC requirements that has the following objectives:
  - i. the preferences captured from a Ballot Paper exactly matches the preferences recorded by the voter for every Ballot Paper processed within an Electoral Event:
  - ii. all Ballot Papers are electronically checked for authenticity and formality;
  - iii. every Ballot Paper deemed to be informal or non-standard must have its image visually checked as part of the data capture process;



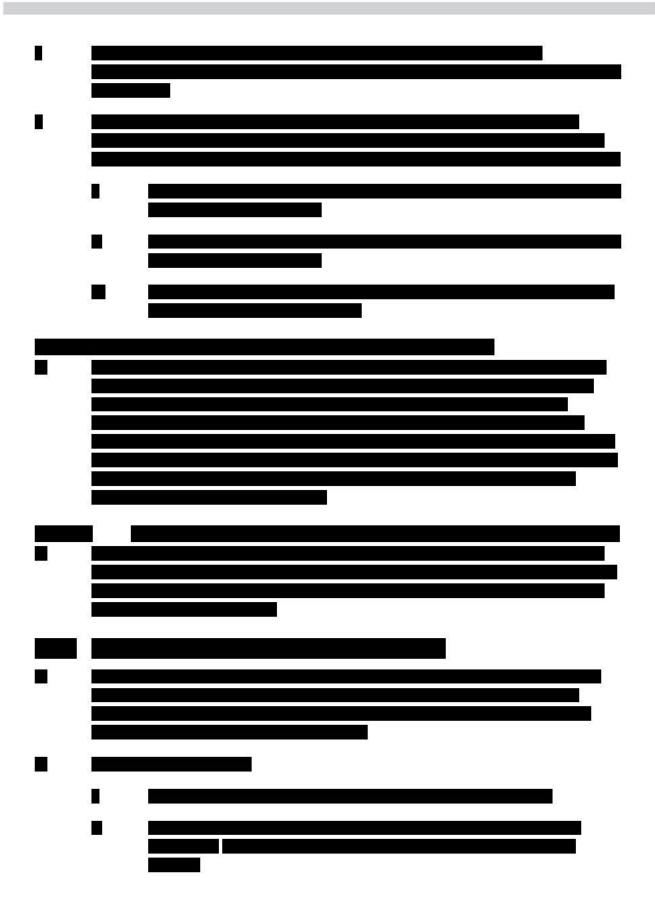
13.4	Data capture requirements
<b>13.4.1</b> a.	Legislative compliance The information in this section has been incorporated to provide additional clarity on the different aspects of Ballot Paper formality checking. However to be accepted the Senate Scanning Solution must comply with all relevant sections of the Electoral Act irrespective of the information provided below. The AEC will ensure this as part of the UAT process.

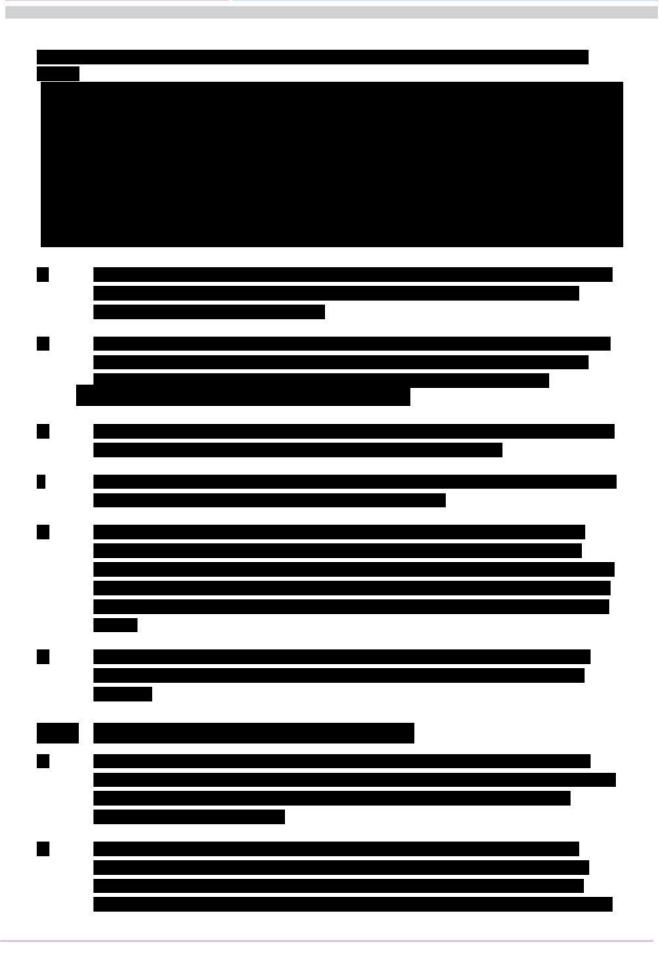


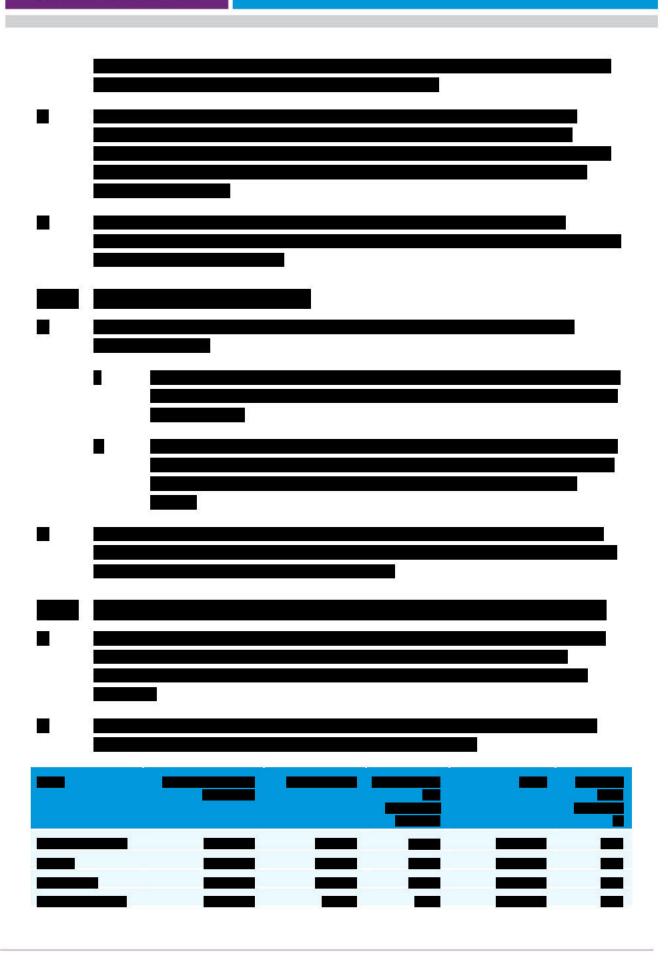
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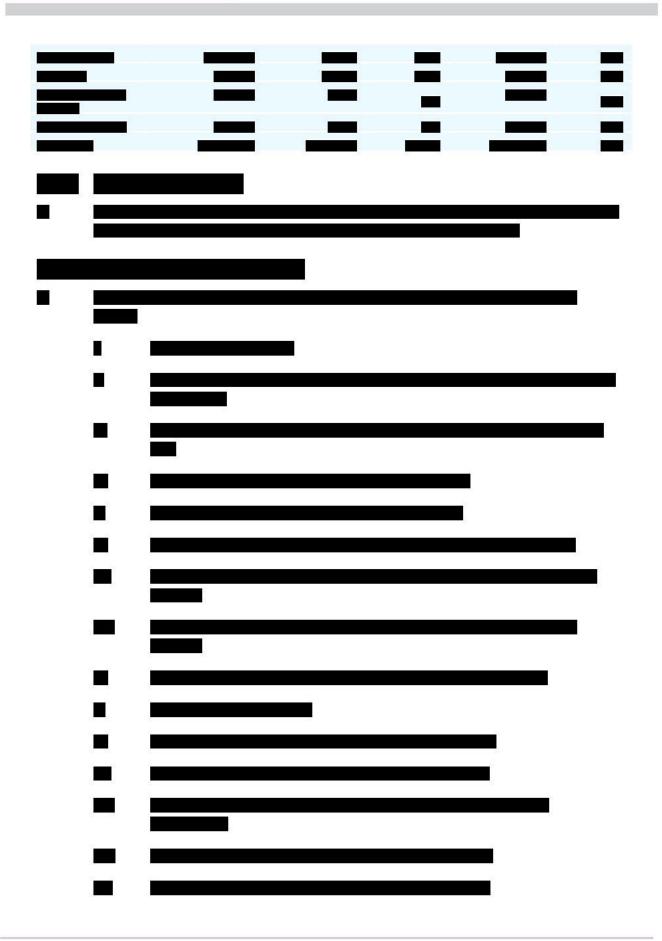


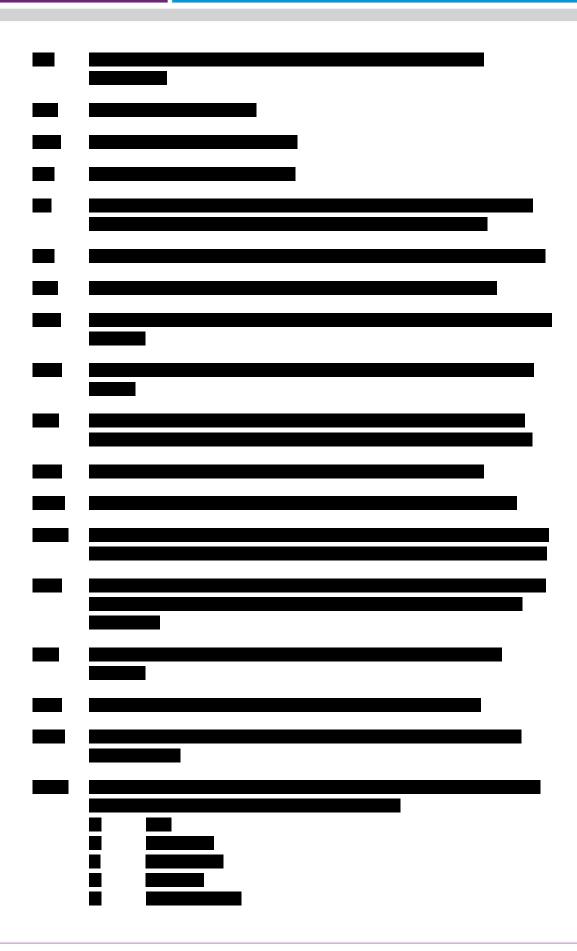
h. Any Ballot Paper that has ATL and BTL preference must be sent to an authorised AEC operator to make the final adjudication on informality.











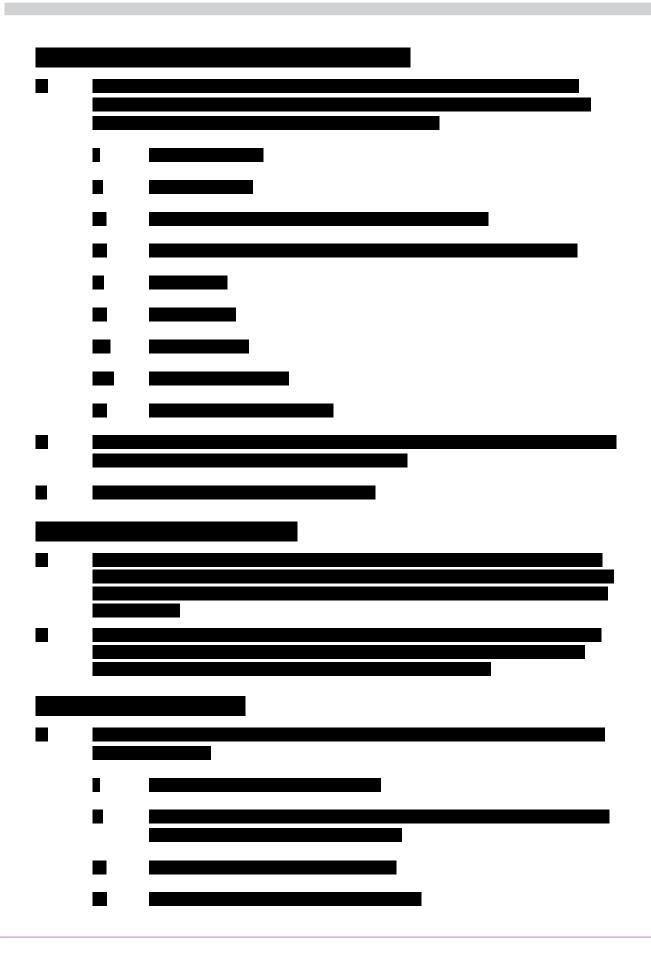


## 13.11 Reports and data imports and exports

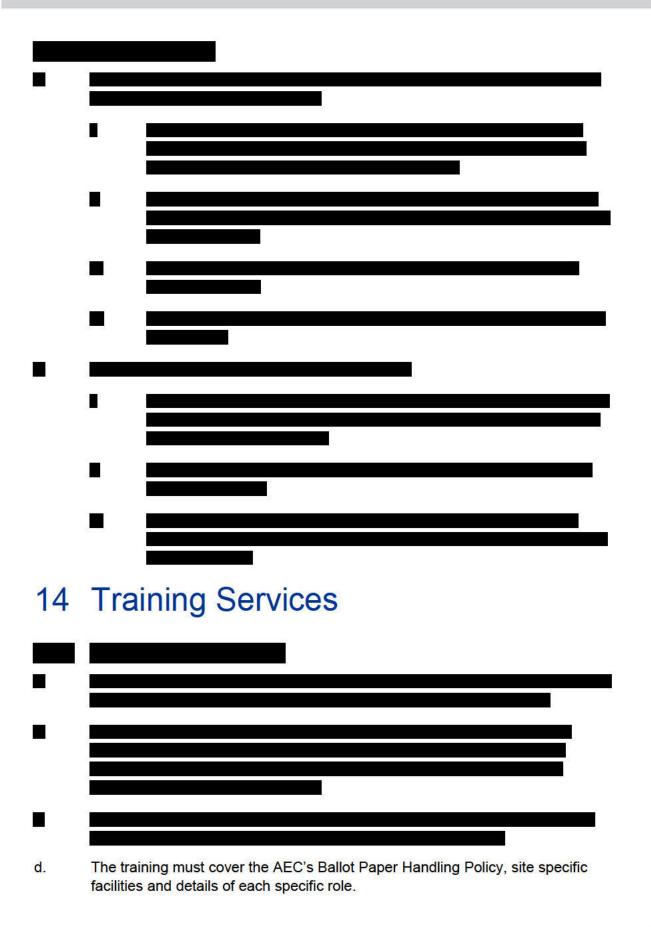
- a. The Senate Scanning Solution must facilitate the delivery of a number of reports, however please note:
  - the number of reports is expected to change during the term of the engagement as the operational needs of the AEC become apparent during the analysis and build development phase;



Report



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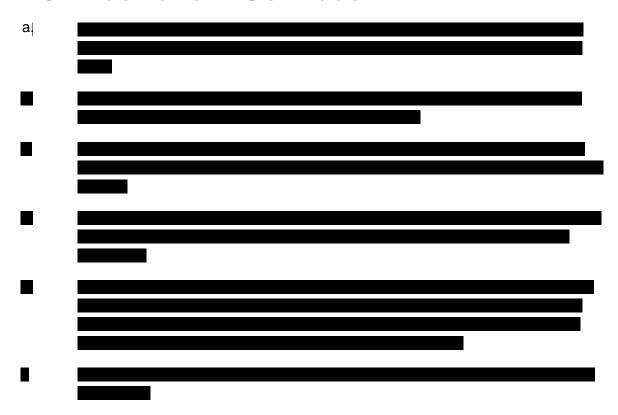


14.2	Electronic train	ing	
•			
14.3	Training platfor	g	
14.4 a.	Training production data/Ballot		ed training before starting work on
15 •	Document	ation and	Deliverables
b.	The state of the s		Il Deliverables in the following table on the date in the agreed project
No.	Deliverable	Delivery date	Form of Deliverable

No.	Deliverable	Delivery date	Form of Deliverable
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No.	Deliverable	Delivery date	Form of Deliverable

## Post-event Services



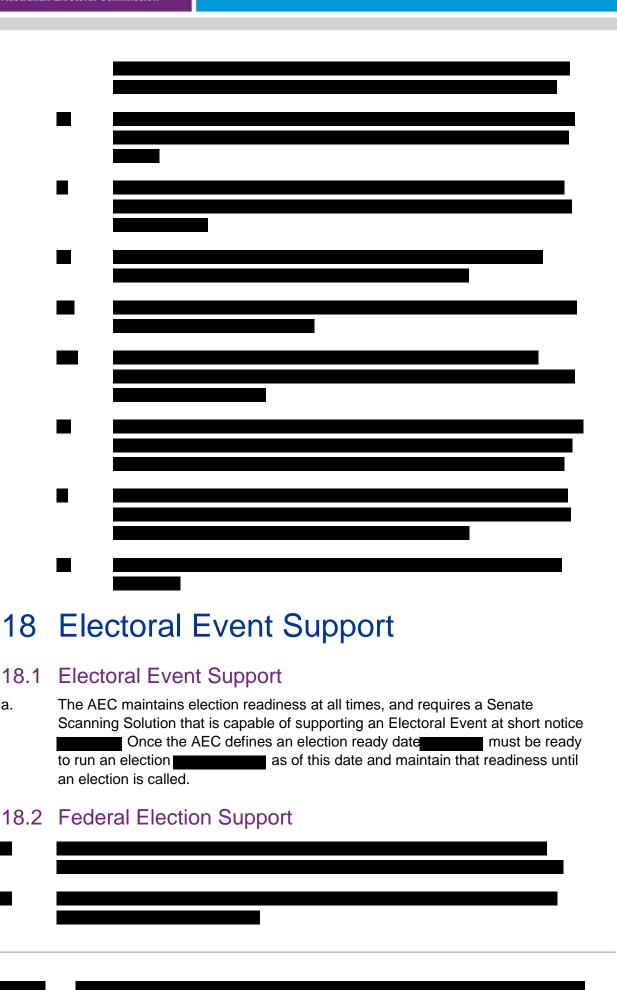
# 17 Service delivery and management

## 17.1 Contract management

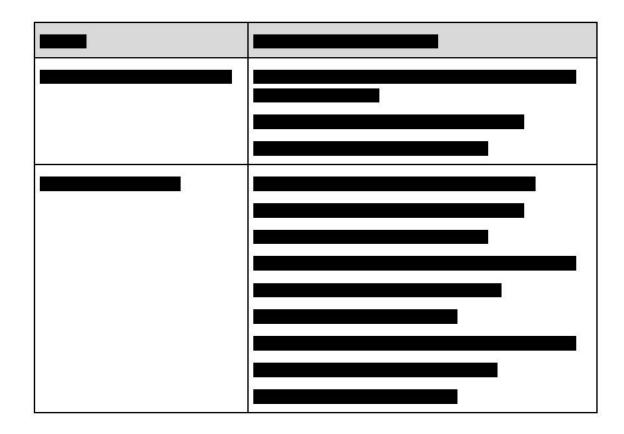
The AEC expects its relationship to be positive, action oriented and a. focused on meeting critical timeframes must be a clear emphasis on agreed actions being followed through to completion.

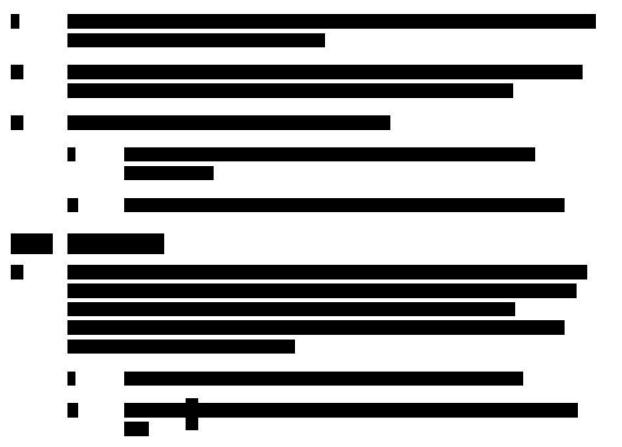
17.2	FX DMS team
17.3	Contract management meetings
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17.4 <b>=</b>	Executive review meetings
17.5	Administrative responsibilities
17.6 ■	Service Level Specification
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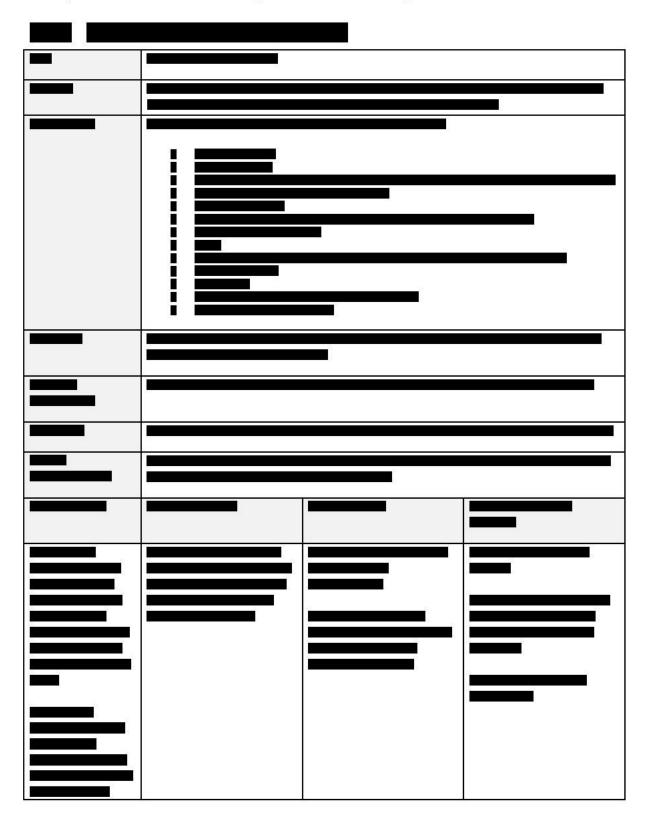




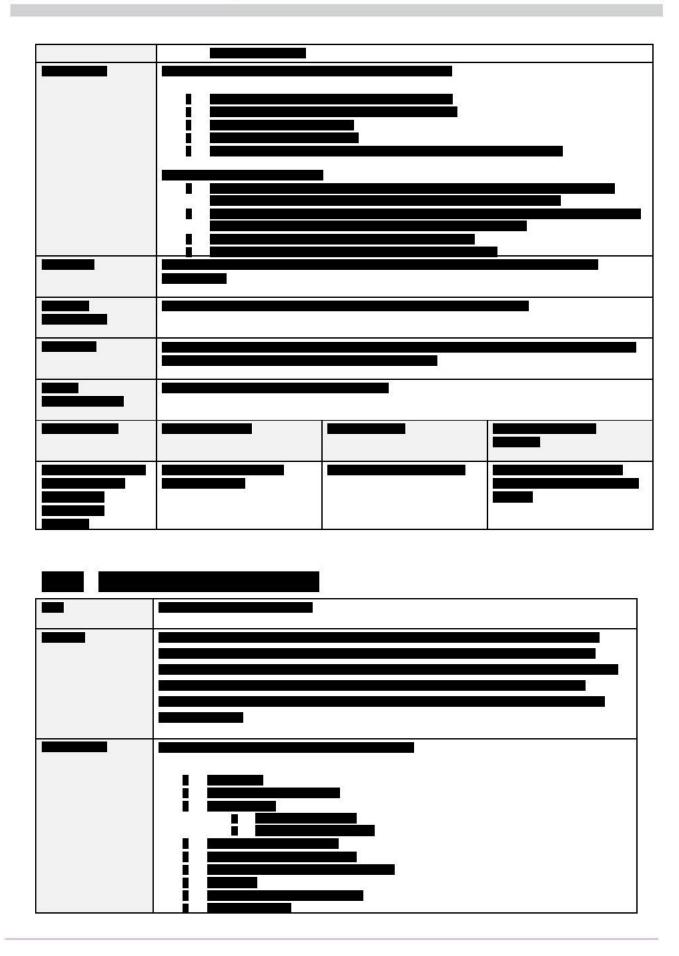
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18.4	Electoral Event Planning and Support
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# Appendix A: Deliverables

The specific content of the following deliverables will be agreed between the Parties.



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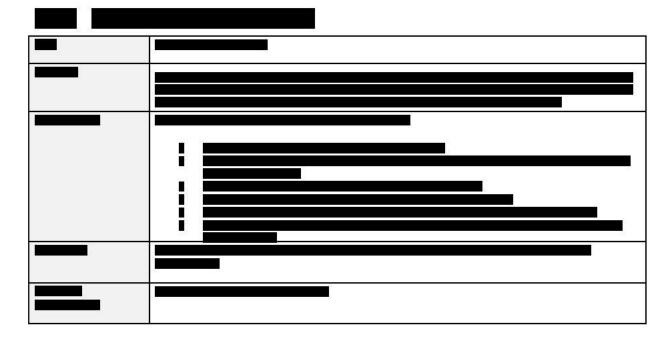




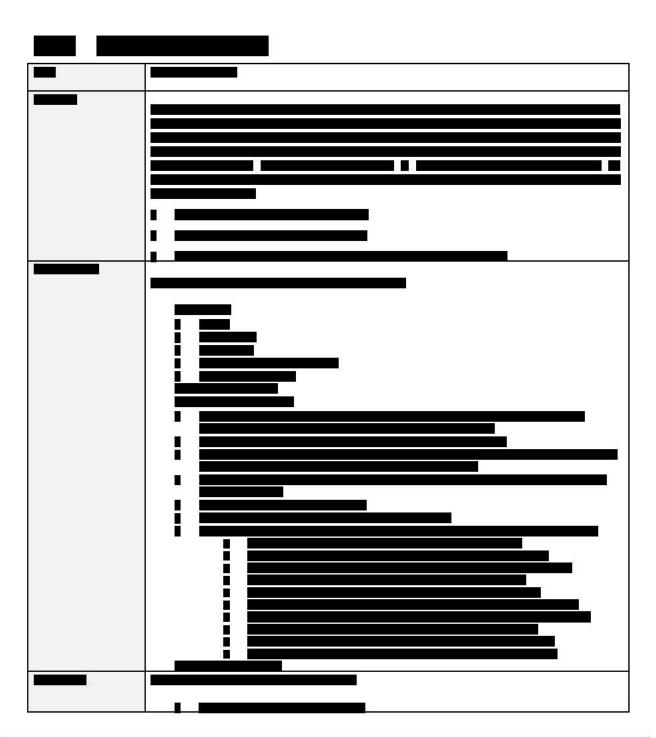
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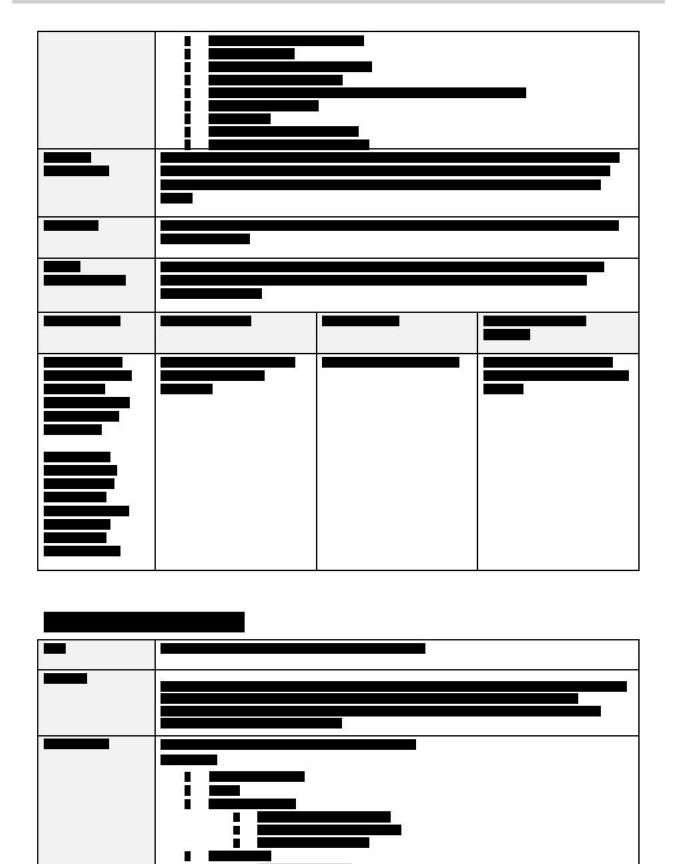
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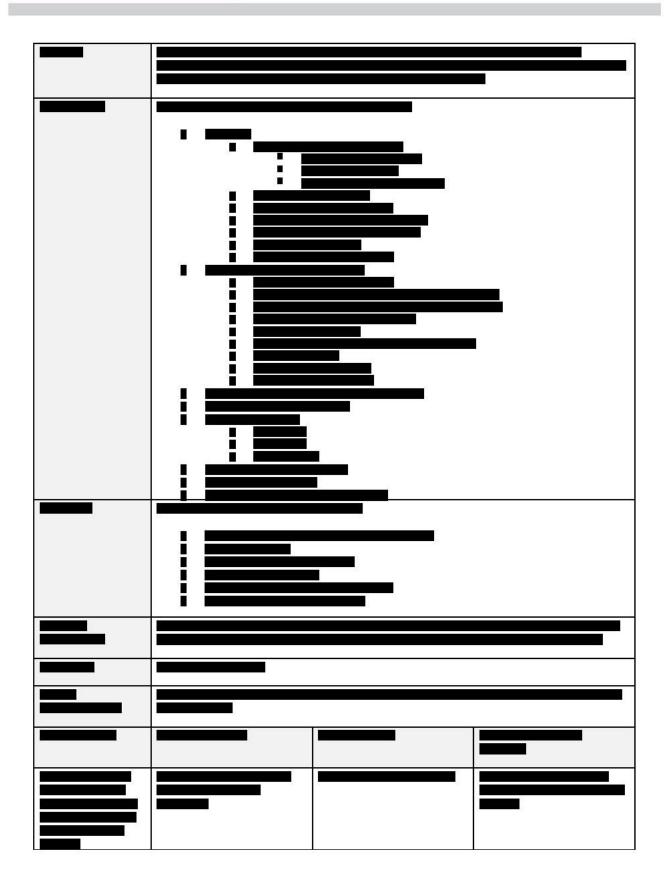


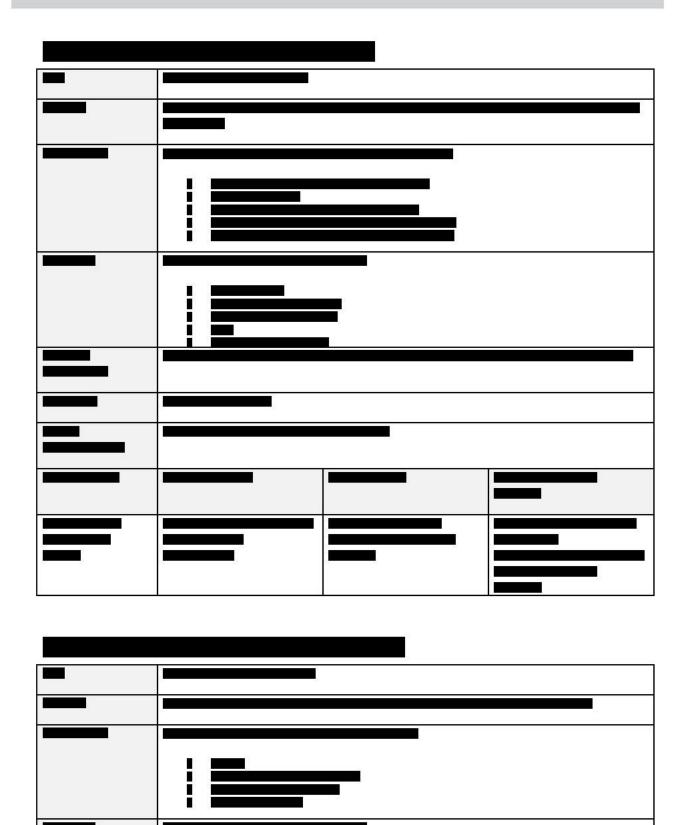
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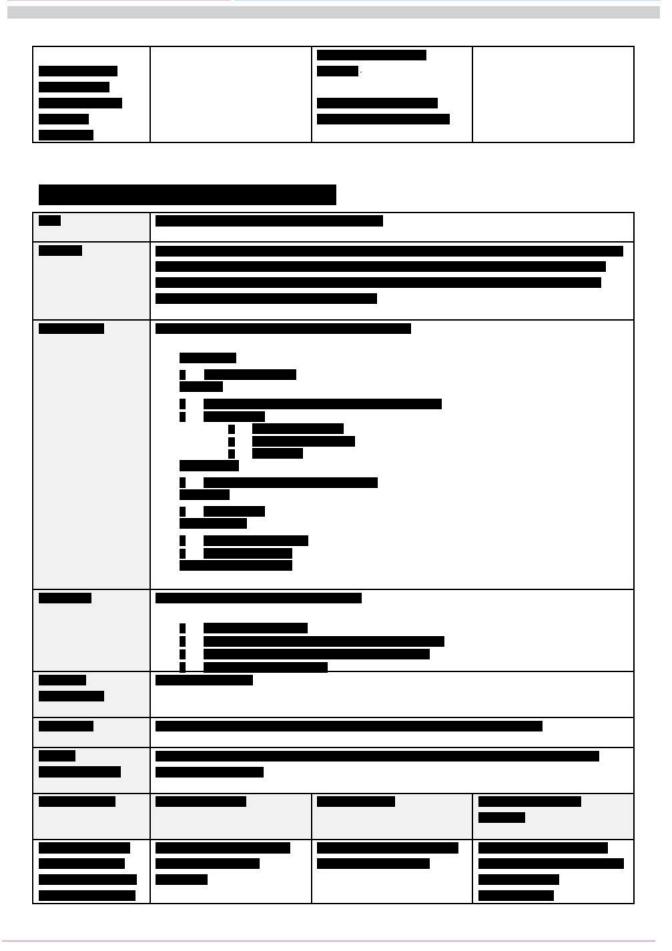


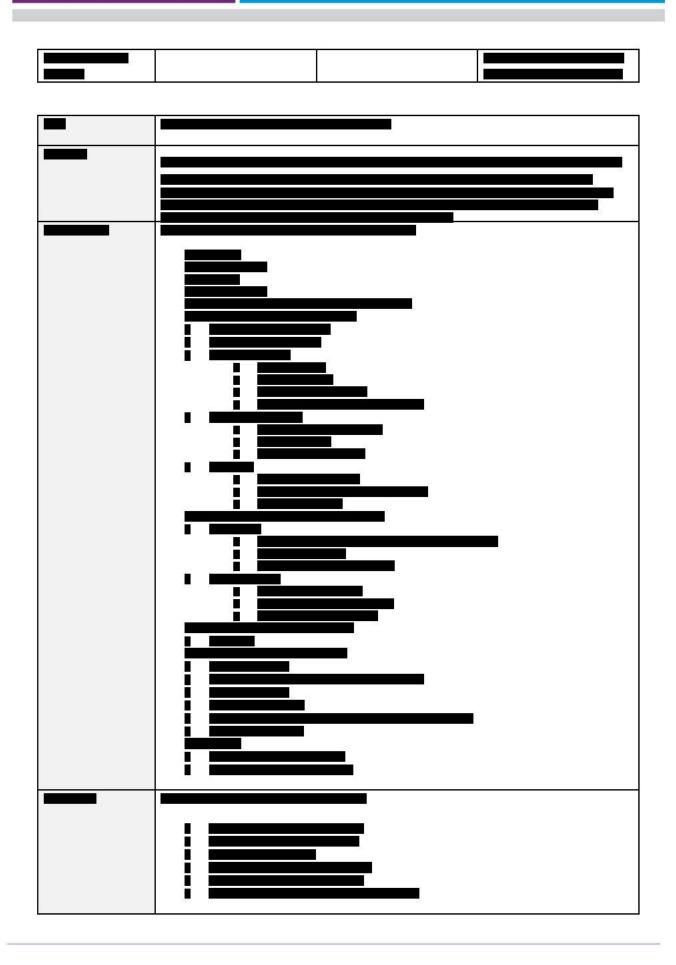
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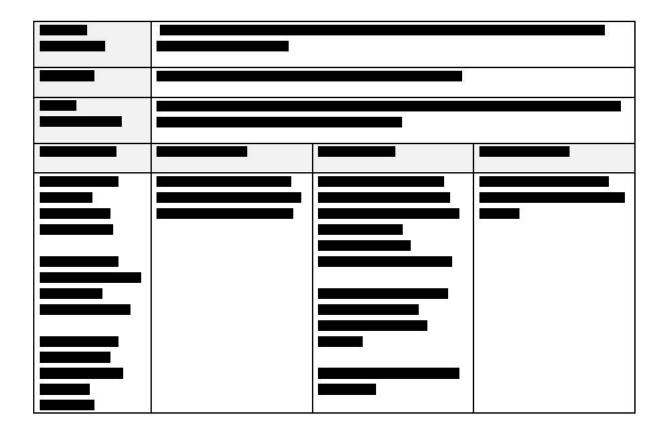


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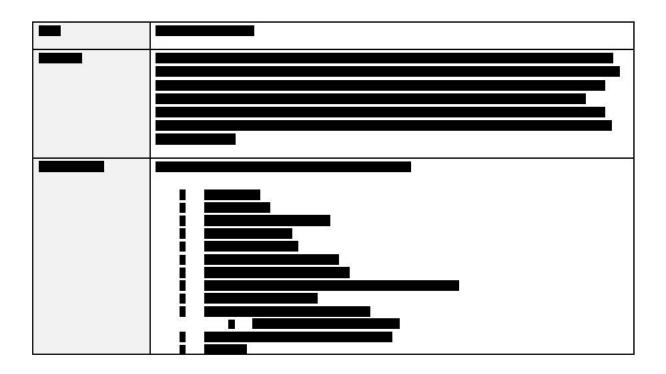
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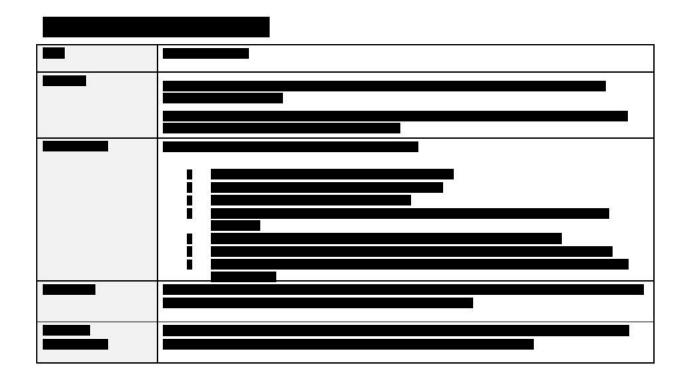




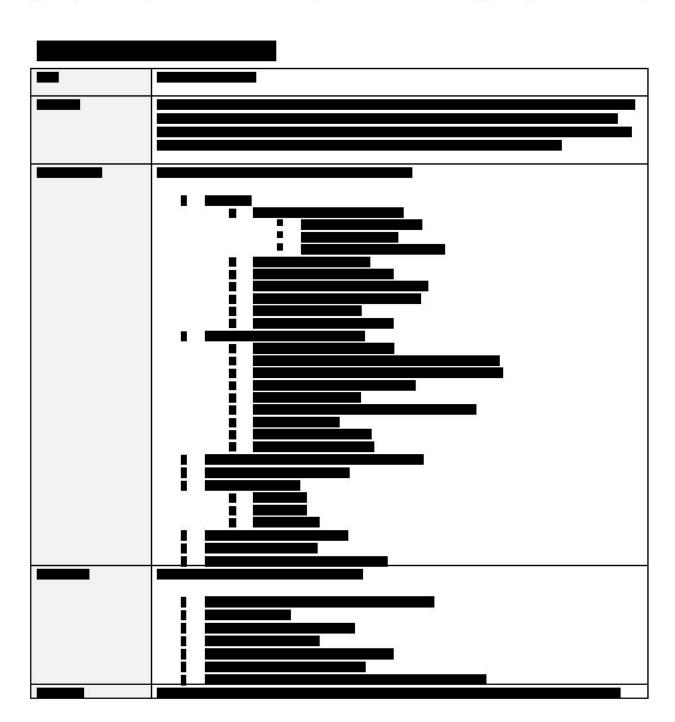
## 19.20 Procedures Manual



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## Appendix B: Australian Government **Enterprise Architecture Principles**



## 21 Appendix C : Assumptions, dependencies and exclusions

